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January 20, 1999

Ms. Magalie Roman Salas Secretary **Federal Communications Commission** 445 12<sup>th</sup> Street, S.W. Washington, D.C. 20554

> Ex Parte Comments - Two Copies filed In the Matter Deployment of RE: Advanced Telecommunications Capability, CC Docket 98-147.

Dear Ms. Salas:

Please include the attached documents in the record of this proceeding. The attachments were e-mailed to all of the FCC Commissioners offices and copies were sent to Larry Strickling and Lisa Zaina. In addition, on January 12, 13, and 14 of last week, I discussed generally the contents of both letters with Larry Strickling and Lisa Zaina

James Bradford Ramsay NARUC's Assistant General Counsel

National Association of Regulatory Utility Commissioners

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Mr. Lawrence Strickling Chief, Common Carrier Bureau Federal Communications Commission 1919 M Street, NW Washington, D.C. 20544

RE: CLEC/IXC Industry January 8, 1999 Correspondence Concerning Implications of the FCC's Separate Subsidiary Proposal.

Dear Mr. Strickling:

Earlier this week, I received a letter from representatives of AT&T, CompTel, MCI, and Qwest. The letter suggests that States and the FCC should explore consequences of FCC plan to deregulate advanced services provided through a separate subsidiary prior to any additional FCC action. Specifically, the letter warms that FCC separate subsidiary proposal could have detrimental effect on State policies, including "local pricing, the integrity of the local exchange network and the future of competitive choice." The letter also suggests the proposal may offer incentive to I-LECs to migrate the most valuable services, and investments, to the subsidiary. I have attached a copy of the letter for your review.

My response to the letter is also attached. In that response, I state that the request for additional dialogue is constructive. The questions raised about the effect of a separate subsidiary on incumbent LEC investment, and whether States have the resources needed to ensure continued service quality are potentially troubling and consistent with concerns raised by several States—in the 706 proceeding. While these concerns are not necessarily fatal to the FCC's proposal, they do raise valid issues that should be addressed.

Because of my concern, and as a basis for further FCC-State discussions, I believe it would be productive for the States to understand the FCC's views on the issues raised by the January 8<sup>th</sup> letter. Accordingly, I would appreciate a detailed response, from the FCC's perspective, to the issues raised in the letter, including an enumeration of the steps the FCC envisions States will be required to take as a result of any order requiring separate subsidiaries.

Thanks again for your attention to this matter. As always, I look forward to continuing a productive discussion with the FCC, the Bell Operating Companies, Competitive Providers, and our members.

Sincerely

Bob Rowe

NARUC Telecommunications Committee Chairman

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Ms. Genevieve Morelli, Comp l'el's Executive V.P. and General Counsel

Mr. Jonathan B. Sallet, MCI-Worldcom's Chief Policy

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Mr. Drake Tempest Quest's Executive V.P. and General Counsel

Ms. Genevieve Morelli CompTel's Executive V.P. and General Counsel

Mr. Jonathan B. Sallet MCI-Worldcom's Chief Policy Counsel

**RE:** Your January 8, 1999 Correspondence Concerning Implications of the FCC's Separate Subsidiary Proposal.

Dear Mr. Fonteix, Mr. Tempest. Mr. Sallet and Ms. Morelli:

Thank you for your letter. Your request for further dialogue concerning the FCC's separate subsidiary proposal is constructive. You raise potentially troubling questions about the effect of a separate subsidiary on incumbent LEC investment, and whether States have the resources needed to ensure continued service quality.

NARUC's member States have taken various positions on the FCC's specific separate subsidiary proposal. However, the issues you raise are consistent with those raised by several States' comments in the Section 706 proceeding, including those filed by Indiana and Wisconsin. These concerns are not necessarily fatal to the FCC's proposal, but they do raise valid issues that should be clearly addressed.

A general question relevant to your letter is: "Does a particular approach align public policy incentives with the desired conduct, allowing less regulatory oversight, or does its success require new or additional forms of oversight?" If the latter, do these tools exist and are they adequate? Another specific concern raised is whether investment in an integrated, open, and robust public switched network is promoted by a specific proposal, or whether it is potentially harmed? If the latter, are adequate remedies available?

We intend to ask the FCC to provide a detailed response to the issues you raise, including an enumeration of the steps its expects States will be required to take. We will share both your letter and the FCC's response with NARUC's member commissions.

We look forward to continuing a productive discussion with the FCC, Congress, the Bell Operating Companies, Competitive Providers, and our members.

Thank you for your thoughtful letter.

Sincerely.

NARUC Telecommunications Committee Chairman

cc: Chairman William Kennard

Commissioner Susan Ness

Commissioner Gloria Tristani

Commissioner Michael Powell

Commissioner Harold Furchtgott-Roth